2:Maretzki & Maretzki E-5 (1954-1955) 1963 AC7 Okinawa AC7
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by a limited group. The council represents almost all potential leaders. Education and experience in the outside world are the most important qualifications. This is a change from the old days when wealth was also an important factor. An example of a member of township assembly and village council is the man who lived for many years in Brazil (see Chapter 1, p. 374). His leadership is widely recognized and partly due to his successful use of modern farming techniques. Another village leader is a graduate of an agricultural high school, a man of superior intelligence and qualifications who ranked high in an island-wide civil service examination. Another former headman, and now a council member, was born and raised in Japan of Okinawan parents. Although unfamiliar with local dialect and practices, he is well versed in things Japanese and is a financial expert.

The full village council seldom meets. Instead, local matters are discussed among a core of its most active leaders. Noncouncil members, such as the postmaster, policeman, or teachers, may be invited to some meetings. A discussion may start because several villagers want to set aside a special day during which nobody is permitted to go to the mountains to cut firewood, so that more work can be done in the fields. Such a proposal, if approved by the committee of council members, need not be brought before the entire council. Since no formal vote is taken by the council as a rule, friendly discussions decide the issue. Such a decision is then taken directly to a meeting of registered household heads which is held monthly or whenever there are a number of matters to be discussed and voted on. They are presented point by point, first by the headman, next by one or more council members; then discussion is opened to the whole meeting and eventually a vote is taken. This is done in a very relaxed manner and without actually counting the votes, since discussions have continued until there is a general consensus in the group.

Minor matters of immediate importance, such as tax collections, plans for celebrating a holiday, or maintenance work on roads and ditches in parts of the village, are taken up between the headman and wardens in weekly meetings.

The household head meeting is attended by many women who are either registered household heads or have been sent by their husbands or fathers as representatives. Some men may actually be unable to attend; others are disinterested. Failure to send any family representative over 18 years old to a village meeting results in a fine of 20 yen. At one meeting when it seemed as if more women than men were present, the headman joked, "Let's call it a Women's Association Meeting." The women answered, "We are just nice to our husbands, so we

went out for fugitives from the south, he would accompany the policeman or investigate himself. In cases of death, both he and the policeman have to make a report.

The Young People's Association may serve as a vigilante in emergencies such as fires, floods, tornadoes, and other disasters. When a military jeep was reported to have been stolen near Naha and driven on the dead-end road running north, the young people in all villages on the way erected road blocks and were ready to help catch the thief. The group would act together in a similar fashion at any threat from outsiders.

The headman can only enforce local ordinances insofar as he is able to persuade people to comply. He is not concerned directly with crime or disturbance of the peace. Exceptions are such matters as stealing sugar cane or letting chickens run loose so that they enter every yard. For such acts, money fines can be imposed. One warden still has a tag which used to be given to the man whose chickens ran around freely. The offender had to pay the fine and keep the tag until he detected someone else's chicken running loose. Then he could pass the tag on to that person. Such measures are no longer used. But the underlying principle of public censure and fear of ridicule continues to operate in village social control.

Public censure is used along with fines to ensure attendance at village meetings. Roll call is taken before each meeting so that the absence of individuals is made known to the whole group. Similarly, when tax collections became more and more delinquent, it was decided to have ward meetings in which everybody would be reminded in public to pay his share. Those who were unable to do so would have to state their reasons. As soon as this new plan was announced, several people got up during the meeting to pay outstanding amounts to the headman. The school uses similar devices to achieve better attendance and scholarship. During home visit week, about once a year, a meeting is held for all parents and the statistics for attendance for each village are read as well as scholastic performances for each community.

INFORMAL CONTROL

What other people might think is uppermost on everybody's mind. Children are reminded by their mothers not to play alone lest people would think they are unpopular. They are told not to fight lest others think badly of them or make them responsible for the consequences. Censure by gossip is common, but criticism is seldom made directly to a person's face, and the target of extensive gossip is often unaware of it.